

ST. JOHNS COUNTY

ST. AUGUSTINE, FLORIDA

BOARD OF COUNTY COMMISSIONERS

District 1 - Christian Whitehurst, Vice Chair
District 2 -
District 3 - Paul M. Waldron
District 4 - Jeremiah R. Blocker
District 5 - Henry Dean, Chair



BOARD MEETING AGENDA

County Auditorium
500 San Sebastian View

Hunter S. Conrad, County Administrator
Patrick F. McCormack, County Attorney
David Migut, County Attorney

Thursday, December 9, 2021 9:00 AM

Please be sure all cellular devices are turned off for the duration of the County Commission Meeting

SPECIAL MEETING

- ❖ Call to Order by Chair
- ❖ Roll Call by the Clerk of the Court
- ❖ School Board Roll Call by Board Chair
- ❖ Invocation
- ❖ Pledge of Allegiance

Presenter: ARCBridge Consulting & Training, Inc.

1. **Approval of Final Redistricting Plan.** Every ten years after the Decennial Census, every state, county, city, town, and special district must redraw their district boundaries to reflect the changes in population. The St. Johns County Board of County Commissioners and the School Board have met and reviewed several redistricting options during public meetings held on August 25, 2021 and September 16, 2021. There were Community Meetings held on November 1, 2021 and November 2, 2021. School District staff provided an update on the redistricting process for review and discussion to the Board of County Commissioners on December 7, 2021. Based on feedback received from the community and both boards, the consultant will present multiple redistricting options for BCC and School Board consideration and approval.

- ❖ Public Comment on Redistricting
- ❖ Adjournment

1**AGENDA ITEM
ST. JOHNS COUNTY BOARD OF COUNTY COMMISSIONERS***Deadline for Submission - Wednesday 9 a.m. – Thirteen Days Prior to BCC Meeting***Draft 21-00908****BCC MEETING DATE****TO:** Hunter S. Conrad, County Administrator**DATE:** 12/3/2021 12:10:10 PM**FROM:** Patrick F. McCormack, County Attorney**PHONE:** 904 209-0805**SUBJECT OR TITLE:** Approval of final redistricting plan**AGENDA TYPE:** Public Hearing, Resolution**BACKGROUND INFORMATION:**

Article VIII, §1(e), of the Florida Constitution requires that after each decennial census the Board of County Commissioners "shall divide the county into districts of contiguous territory as nearly equal in population as practicable. One commissioner residing in each district shall be elected as provided by law." Florida Statutes §124.01(3) requires the Board of County Commissioners shall from time to time, fix the boundaries of the above of the above districts so as to keep them as nearly equal in proportion to population as possible; provided, that changes made in the boundaries of county commissioner districts pursuant to this section shall be made only in off-numbered years. The School Board and County Commission have traditionally approved the same district boundaries in St. Johns County, however, it is not required by law. After introducing the subject matter at the joint School Board/Board of County Commissioner on February 3, 2021, two (2) Community Meetings and three (3) joint School Board/Board of County commissioners meetings on August 25, 2021, September 16, 2021, and November 2, 2021 to gain public input, the BCC will approve and adopt a final redistricting plan. At its November 2, 2021 meeting, the Boards considered redistricting plans and determined to focus on Options C, D, and E1 (or variants thereof), and to have the consultant develop an Option F. The BCC is required to adopt a final BCC Redistricting Plan by December 31, 2021. Thereafter, pursuant to §124.02, F.S., a Notice describing the geographic boundaries of each district will be published by the Clerk of the Board of County Commissioners.

1. IS FUNDING REQUIRED? No**2. IF YES, INDICATE IF BUDGETED.** No**IF FUNDING IS REQUIRED, MANDATORY OMB REVIEW IS REQUIRED:****INDICATE FUNDING SOURCE:****SUGGESTED MOTION/RECOMMENDATION/ACTION:**

Motion to adopt Resolution 2021-_____, and Redistricting Plan _____, approving the final redistricting plan, and by publication of a Notice establishing and fixing the boundaries of five County Commission Districts in St. Johns County.

For Administration Use Only:**Legal:** PFM 12/7/2021**OMB:** N/A**Admin:** pending

RESOLUTION NO. 2021-_____

A RESOLUTION OF THE BOARD OF COUNTY COMMISSIONERS OF ST. JOHNS COUNTY, FLORIDA, ADOPTING A REDISTRICTING PLAN, ESTABLISHING AND FIXING BOUNDARIES OF THE FIVE COUNTY COMMISSION DISTRICTS IN ST. JOHNS COUNTY, FLORIDA, AND PROVIDING FOR NOTICE, BY PUBLICATION BY THE CLERK OF THE BOARD OF COUNTY COMMISSIONERS.

WHEREAS, Article VII, §1(e), of the Florida Constitution requires that after each decennial census the Board of County Commissioners shall divide the County into districts of contiguous territory as nearly equal in population as practicable. One commissioner residing in each district shall be elected as provided by law; and

WHEREAS, *Florida Statutes* §124.01(3) requires the Board of County Commissioners shall from time to time, fix the boundaries of the above districts so as to keep them as nearly equal in proportion to population as possible; provided, that changes made in the boundaries of county commissioner districts pursuant to this section shall be made only in off-numbered years; and

WHEREAS, the School Board and Board of County Commissioners have traditionally approved the same district boundaries in St. Johns County, although not required by law; and

WHEREAS, public input was given during two Community Meetings and three joint School Board/Board of County Commissioners meetings were held on August 25, 2021, September 16, 2021, and November 2, 2021 and other opportunities for public input; and

WHEREAS, it is the intent of the Board of County Commissioners to review plans, adopt a final plan and establish commission districts in accordance with the above referenced laws of Florida and provided Notice of the geographic boundaries of each district by published by the Clerk of the Board of County Commissioners.

NOW THEREFORE BE IT RESOLVED BY THE BOARD OF COUNTY COMMISSIONERS OF ST. JOHNS COUNTY, FLORIDA, THAT:

1. The above recitals are hereby adopted as findings of fact.
2. In accordance with *Florida Statutes* §124.02, the Clerk of the Board of County Commissioners, is hereby authorized and directed to publish Notice of the geographical boundaries of each district based on option ____ on behalf of the County for the purposes mentioned above, and it further authorized and directed to notify the Florida Department of State as required by *Florida Statutes* §124.03.
3. To the extent that there are typographical and/or administrative errors and/or omissions that do not change the tone, tenor, or context of this Resolution, then this Resolution may be revised without subsequent approval of the Board of County Commissioners.

PASSED AND ADOPTED by the Board of County Commissioners of St. Johns County, Florida this 9th day of December, 2021.

BOARD OF COUNTY COMMISSIONER OF
ST. JOHNS COUNTY, FLORIDA

By: _____
Henry Dean, Chair

ATTEST: Brandon J. Patty, Clerk of the Circuit Court and Comptroller

By: _____
Deputy Clerk

DISTRICT 1

DISTRICT 4

DISTRICT 5

DISTRICT 3

DISTRICT 2

ST. JOHNS COUNTY BOARD OF COUNTY COMMISSIONERS & SCHOOL BOARD

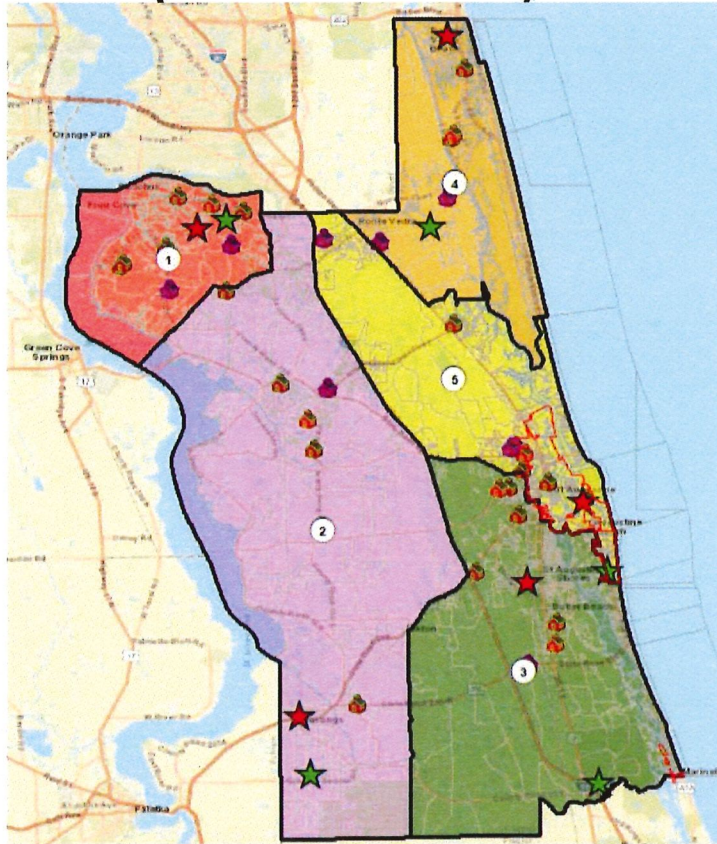
REDISTRICTING 2021

Miles

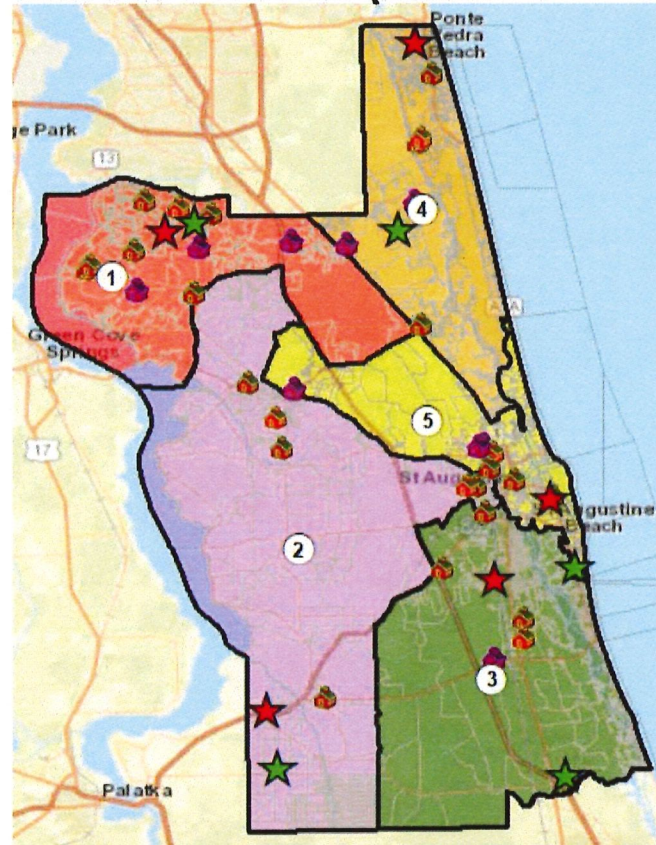
12.7.2021

Plan F vs Current Districts

Plan F (Max. Dev- 3.35%)



Current Districts (Max. Dev – 39.33%)



Plan F

Plan F

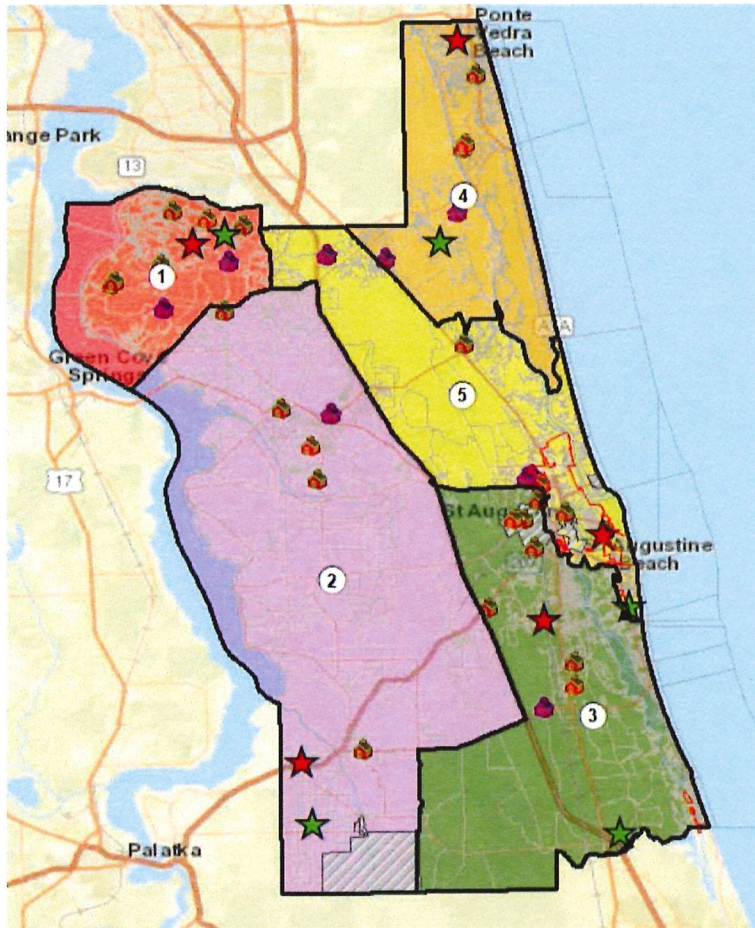
| District Summary | | | | |
|-------------------------|--------|---------|-----------|-------------|
| 1 of 1 | | | | |
| 100% | | | | |
| Find Next | | | | |
| District Summary | | | | |
| SJCFL-Plan F | | | | |
| District Count: | | 5 | | |
| Total Population: | | 273,425 | | |
| Maximum Deviation: | | 1,830 | | |
| | | 3.36% | | |
| Average Deviation: | | 574 | | |
| | | 1.05% | | |
| Minimum Count: | | 54,065 | | |
| Maximum Count: | | 55,895 | | |
| Name | Count | Optimum | Deviation | Deviation % |
| 1 | 55,895 | 54,685 | 1,210 | 2.21% |
| 2 | 54,244 | 54,685 | -441 | -0.81% |
| 3 | 54,311 | 54,685 | -374 | -0.68% |
| 4 | 54,910 | 54,685 | 225 | 0.41% |
| 5 | 54,065 | 54,685 | -620 | -1.13% |

Current Districts

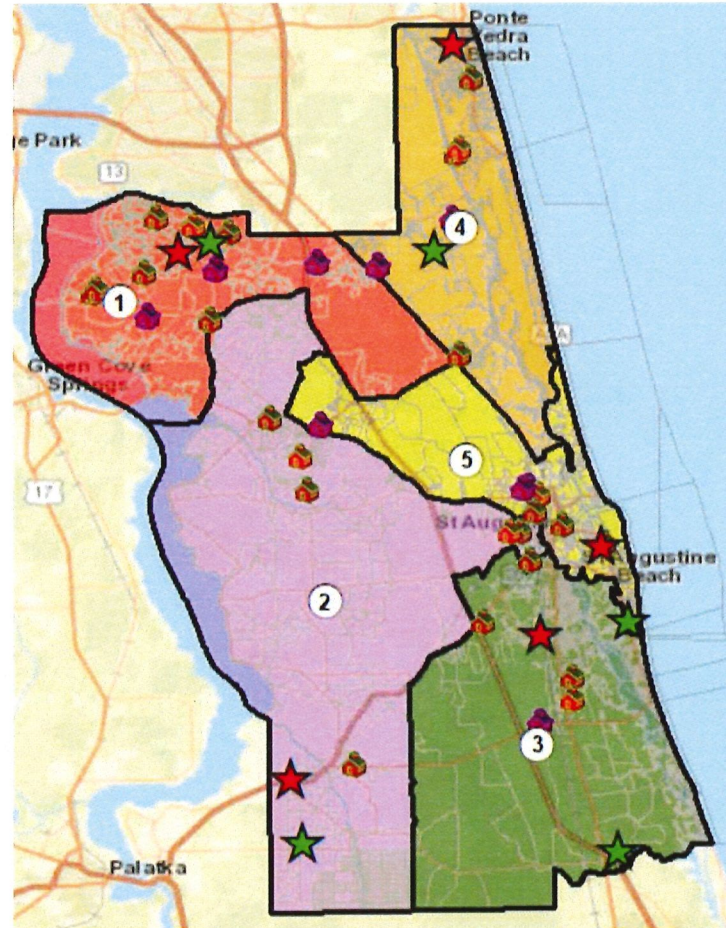
| District Summary | | | | |
|-------------------------|--------|---------|-----------|-------------|
| 1 of 1 | | | | |
| 100% | | | | |
| Find Next | | | | |
| District Summary | | | | |
| SJCFL-2020-AS_IS | | | | |
| District Count: | | 5 | | |
| Total Population: | | 273,425 | | |
| Maximum Deviation: | | 21,600 | | |
| | | 39.33% | | |
| Average Deviation: | | 8,586 | | |
| | | 15.70% | | |
| Minimum Count: | | 45,121 | | |
| Maximum Count: | | 66,630 | | |
| Name | Count | Optimum | Deviation | Deviation % |
| 1 | 66,630 | 54,685 | 11,945 | 21.84% |
| 2 | 51,231 | 54,685 | -3,454 | -6.32% |
| 3 | 46,238 | 54,685 | -8,447 | -15.45% |
| 4 | 64,205 | 54,685 | 9,520 | 17.41% |
| 5 | 45,121 | 54,685 | -9,564 | -17.49% |

Plan E-2 vs. Current Districts

Plan E-2 - Max Dev – 3.66%



Current - Max Dev – 39.33%

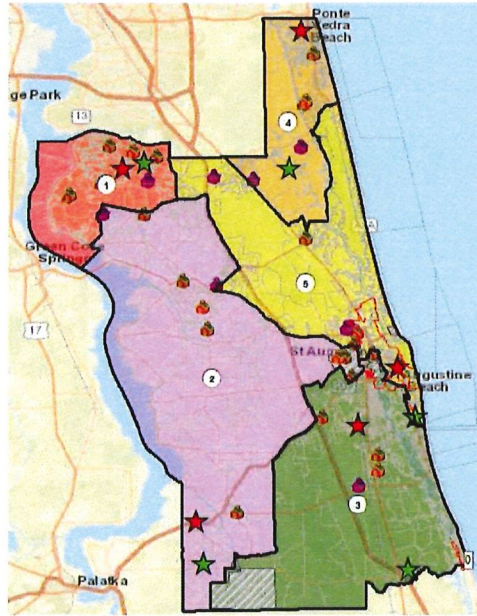


Plan E-2

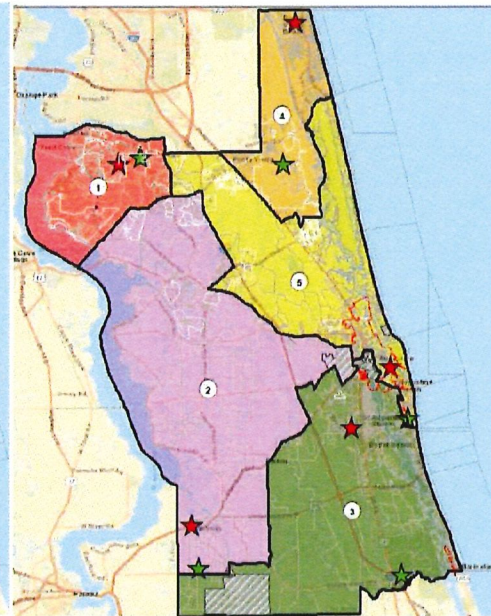
| District Summary | | | | |
|--------------------|--------|---------|-----------|-------------|
| SJFL-Plan-E-2 | | | | |
| District Count: | | 5 | | |
| Total Population: | | 273,425 | | |
| Maximum Deviation: | | 2,002 | | |
| Average Deviation: | | 806 | | |
| Minimum Count: | | 53,893 | | |
| Maximum Count: | | 55,895 | | |
| Name | Count | Optimum | Deviation | Deviation % |
| 1 | 55,895 | 54,685 | 1,210 | 2.21% |
| 2 | 53,893 | 54,685 | -792 | -1.45% |
| 3 | 54,223 | 54,685 | -462 | -0.84% |
| 4 | 55,491 | 54,685 | 806 | 1.47% |
| 5 | 53,923 | 54,685 | -762 | -1.39% |

Comparative Analysis of Current Districts and Plans E, E-1, E-2, F

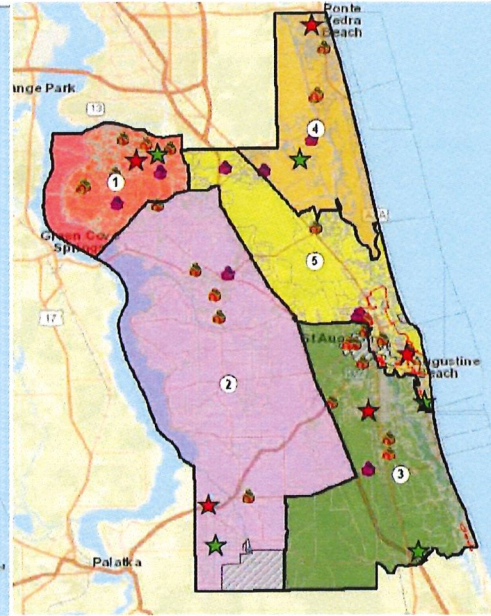
Plan E - Max Dev – 2.48%



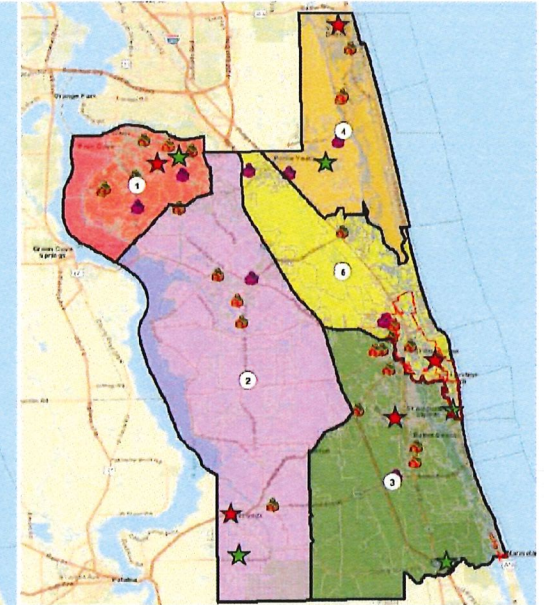
Plan E-1 - Max Dev – 4.10%



Plan E-2 - Max Dev – 3.66%

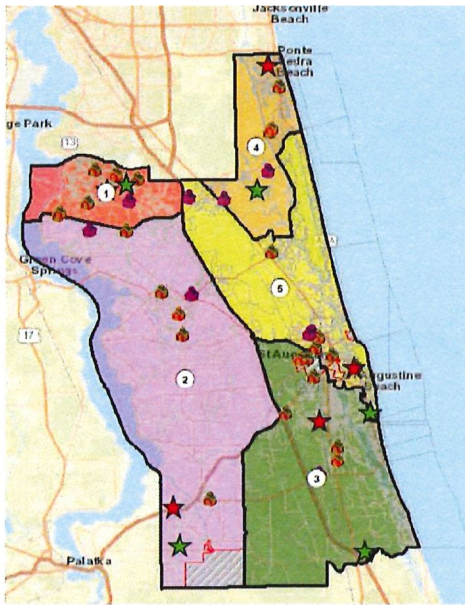


Plan F - Max Dev – 3.35%

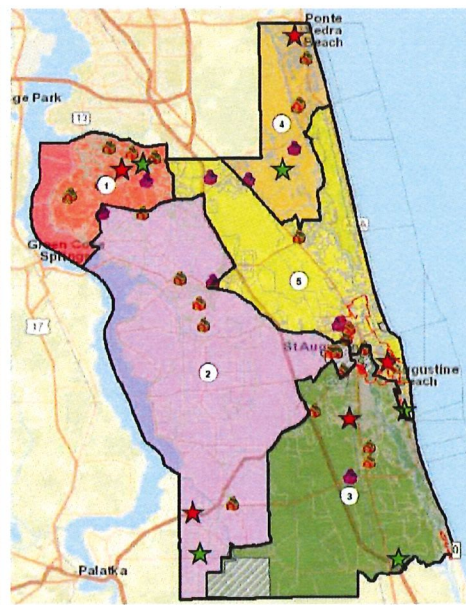


Comparative Analysis of Plans D, E, E1 and F

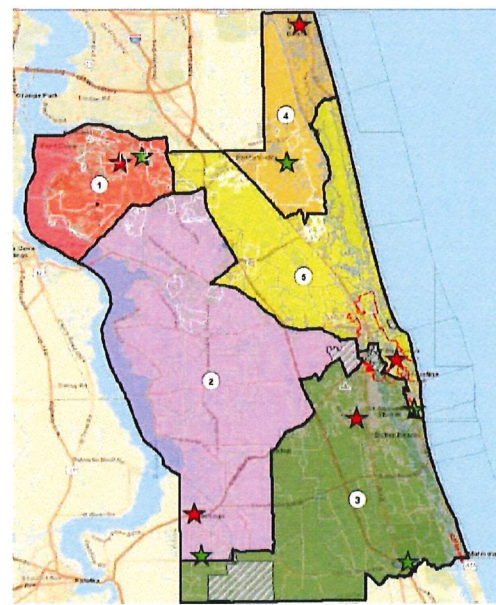
Plan D - Max Dev – 2.62%



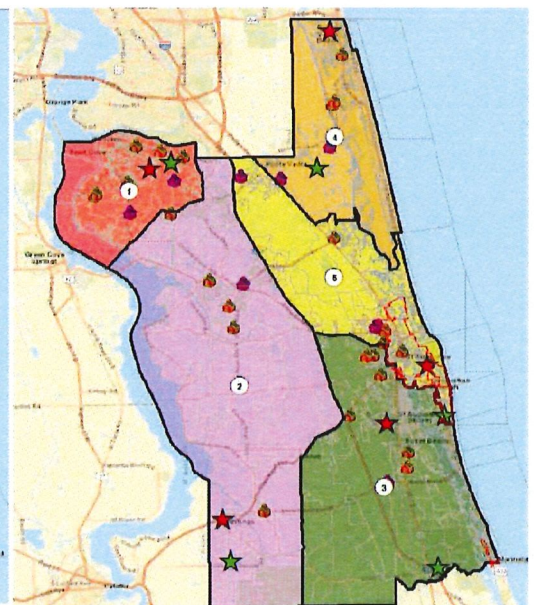
Plan E - Max Dev – 2.48%



Plan E-1 - Max Dev – 4.10%



Plan F - Max Dev – 3.35%



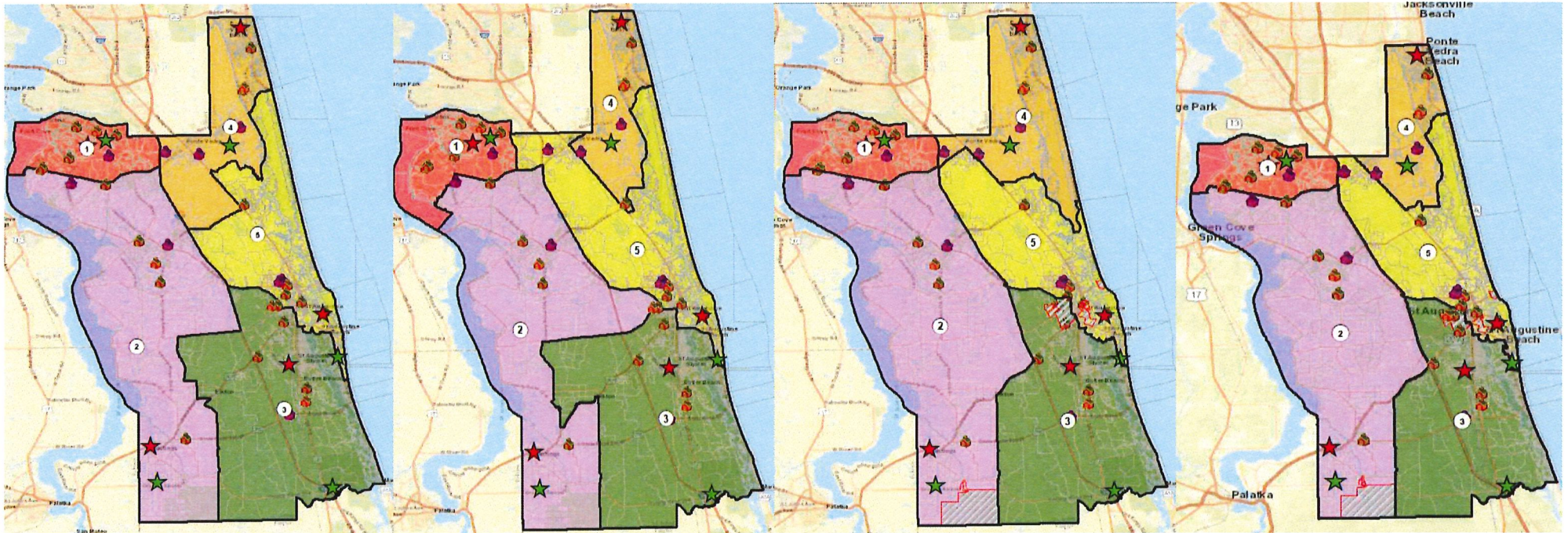
Comparative Analysis of Plans A, B, C and D

Plan A - Max Dev – 2.70%

Plan B - Max Dev – 1.62%

Plan C - Max Dev – 2.70%

Plan D - Max Dev – 2.62%

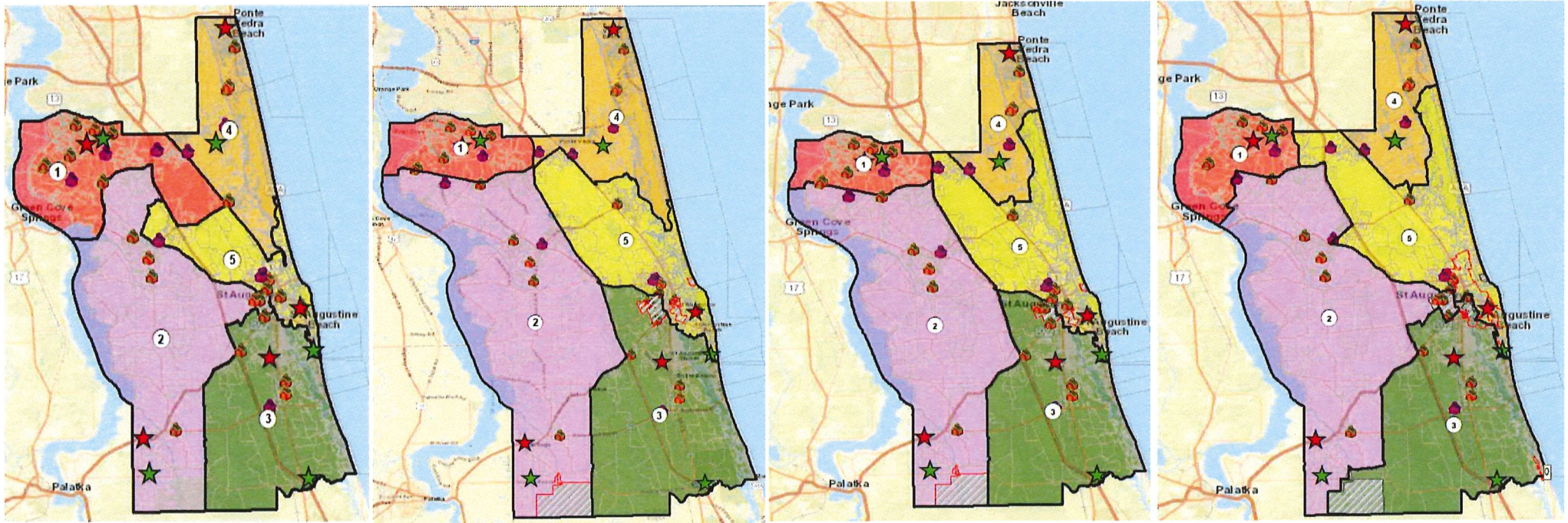


Comparative Analysis of Current Districts and Plans C, D and E

Current - Max Dev – 39.33% Plan C - Max Dev – 2.70%

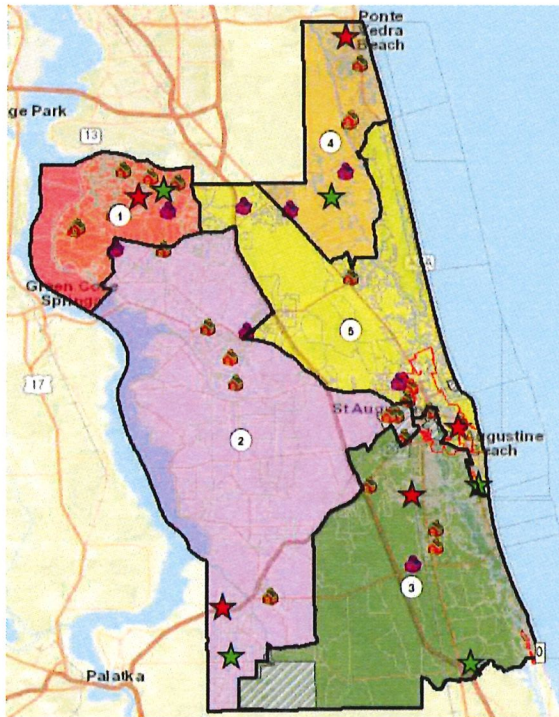
Plan D - Max Dev – 2.62%

Plan E - Max Dev – 2.48%

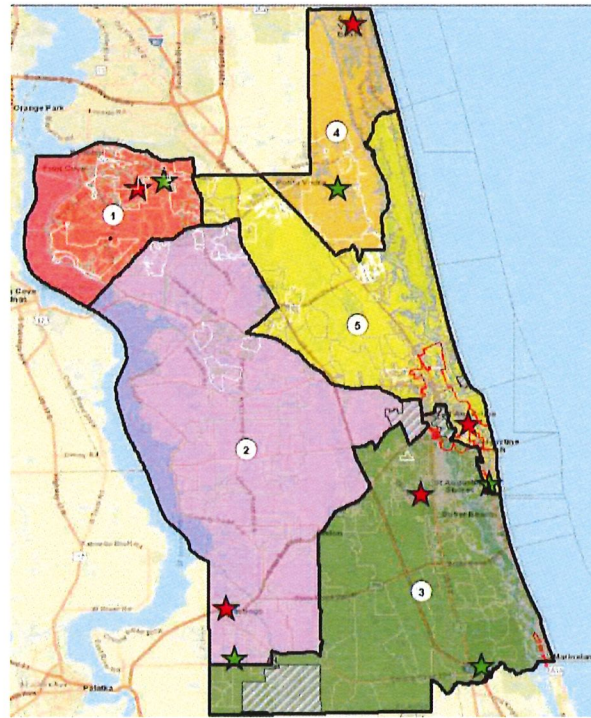


Comparative Analysis of Current Districts and Plans E and E1

Plan E - Max Dev – 2.48%

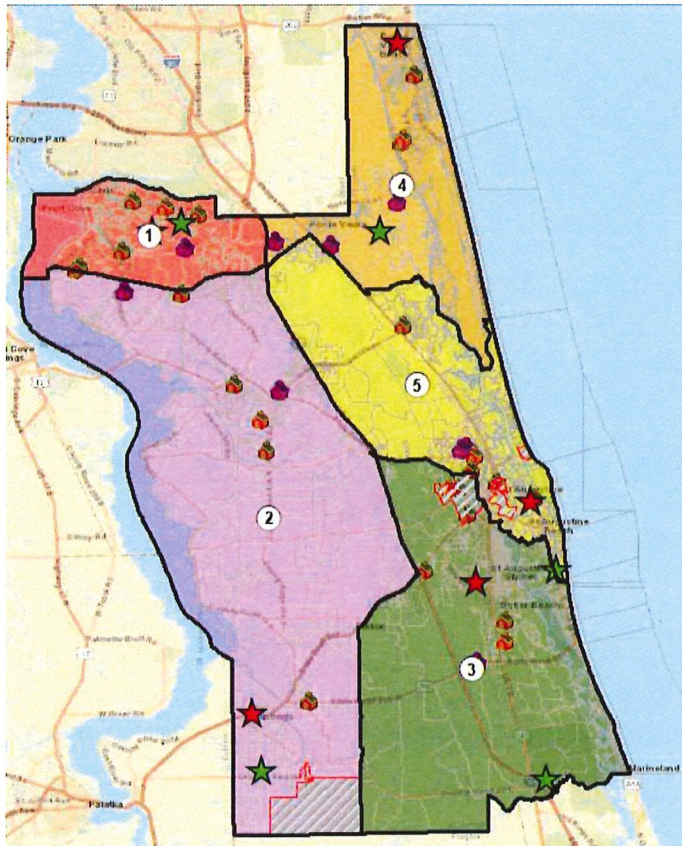


Plan E-1 - Max Dev – 4.10%

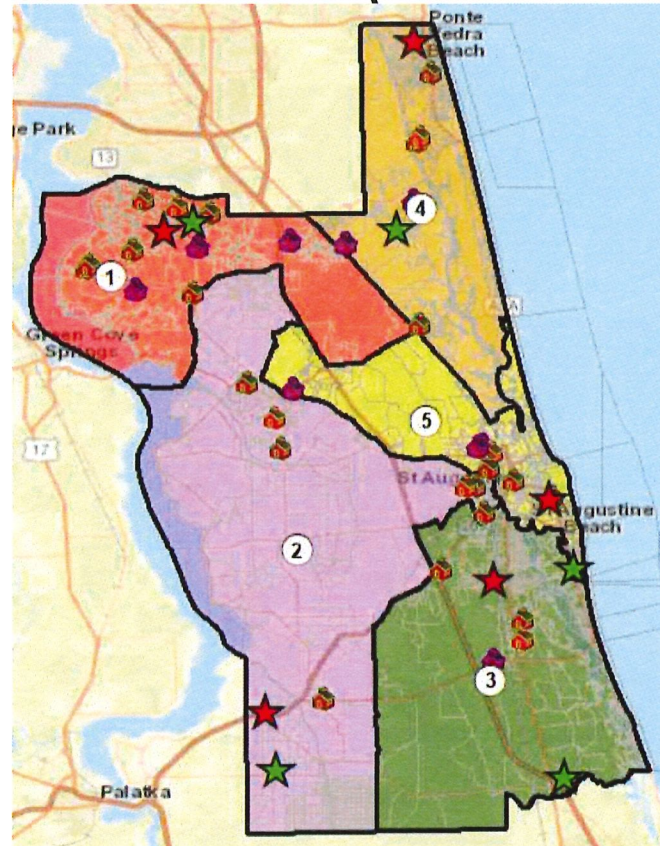


Plan C vs Current Districts

Plan C (Max. Dev- 2.70%)



Current Districts (Max. Dev – 39.33%)



- ☒ St_Johns_County_Officials Type
- ★ C
- ★ S
- ☒ school_site SCHOOLTYPE
- Elementary School
- High School
- Middle School
- ☒ Community Redevelopment Area
- ☒ Proposed District Boundaries
-

Plan C

Plan C

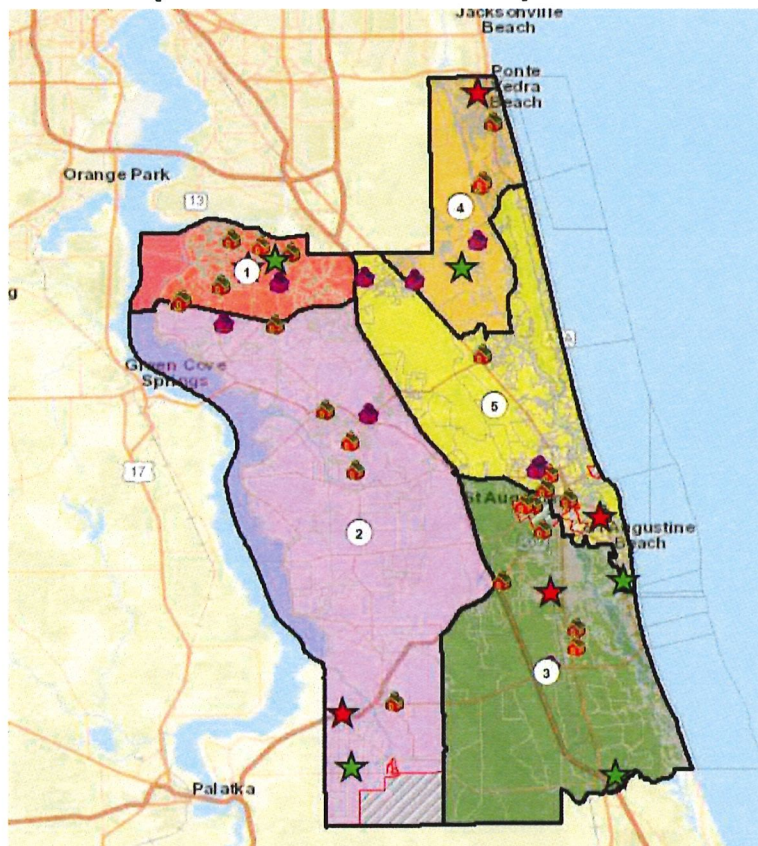
| District Summary | | | | |
|-------------------------|--------|---------|-----------|-------------|
| SJCFI-PLAN-C | | | | |
| District Count: | | 5 | | |
| Total Population: | | 273,425 | | |
| Maximum Deviation: | | 1,475 | | |
| | | 2.70% | | |
| Average Deviation: | | 398 | | |
| | | 0.73% | | |
| Minimum Count: | | 53,824 | | |
| Maximum Count: | | 55,299 | | |
| Name | Count | Optimum | Deviation | Deviation % |
| 1 | 54,786 | 54,685 | 101 | 0.18% |
| 2 | 55,299 | 54,685 | 614 | 1.12% |
| 3 | 54,965 | 54,685 | 280 | 0.51% |
| 4 | 54,551 | 54,685 | -134 | -0.25% |
| 5 | 53,824 | 54,685 | -861 | -1.57% |

Current Districts

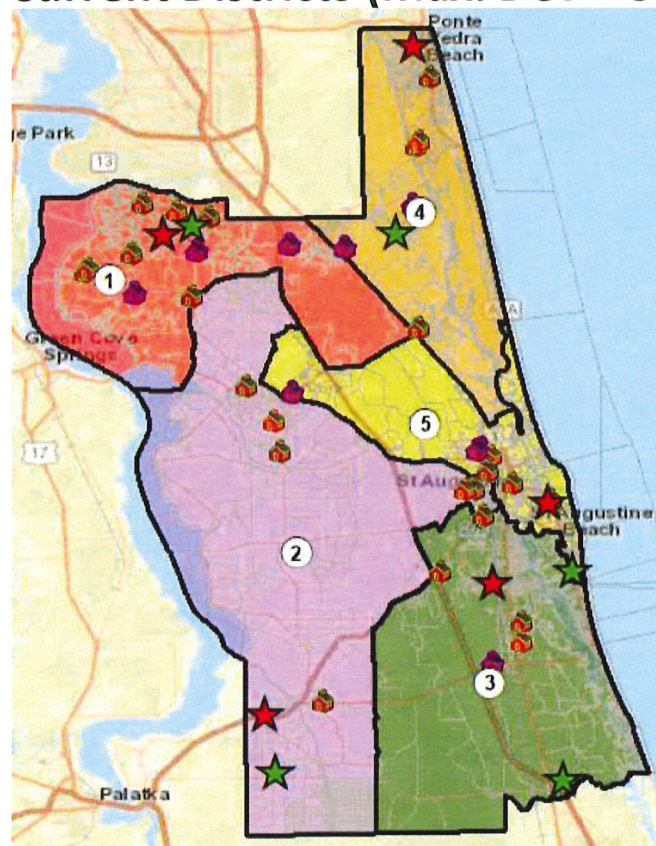
| District Summary | | | | |
|-------------------------|--------|---------|-----------|-------------|
| SJCFI-2020-AS-IS | | | | |
| District Count: | | 5 | | |
| Total Population: | | 273,425 | | |
| Maximum Deviation: | | 21,500 | | |
| | | 39.33% | | |
| Average Deviation: | | 8,586 | | |
| | | 15.70% | | |
| Minimum Count: | | 45,121 | | |
| Maximum Count: | | 66,630 | | |
| Name | Count | Optimum | Deviation | Deviation % |
| 1 | 66,630 | 54,685 | 11,945 | 21.84% |
| 2 | 51,231 | 54,685 | -3,454 | -6.32% |
| 3 | 46,238 | 54,685 | -8,447 | -15.45% |
| 4 | 64,205 | 54,685 | 9,520 | 17.41% |
| 5 | 45,121 | 54,685 | -9,564 | -17.49% |

Plan D vs Current Districts

Plan D (Max. Dev- 2.62%)



Current Districts (Max. Dev – 39.33%)



- ☒ St_Johns_County_Officials Type
- ★ C
- ★ S
- ☒ school_site SCHOOLTTYPE
- Elementary School
- High School
- Middle School
- ☒ Community Redevelopment Area
- ☒ Proposed District Boundaries

Plan D

Plan D

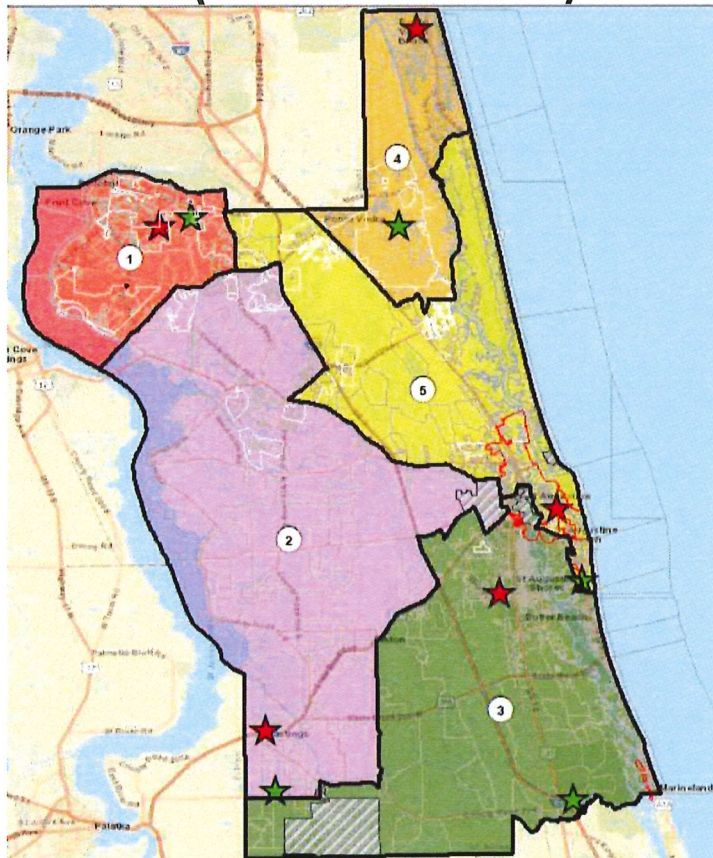
| District Summary | | | | |
|--------------------|--------|---------|-----------|-------------|
| SJCFL-Plan D | | | | |
| District Count: | | 5 | | |
| Total Population: | | 273,425 | | |
| Maximum Deviation: | | 1,434 | | |
| | | 2.62% | | |
| Average Deviation: | | 323 | | |
| | | 0.59% | | |
| Minimum Count: | | 53,919 | | |
| Maximum Count: | | 55,353 | | |
| Name | Count | Optimum | Deviation | Deviation % |
| 1 | 54,786 | 54,685 | 101 | 0.18% |
| 2 | 55,353 | 54,685 | 668 | 1.22% |
| 3 | 54,723 | 54,685 | 38 | 0.07% |
| 4 | 53,919 | 54,685 | -766 | -1.40% |
| 5 | 54,644 | 54,685 | -41 | -0.07% |

Current Districts

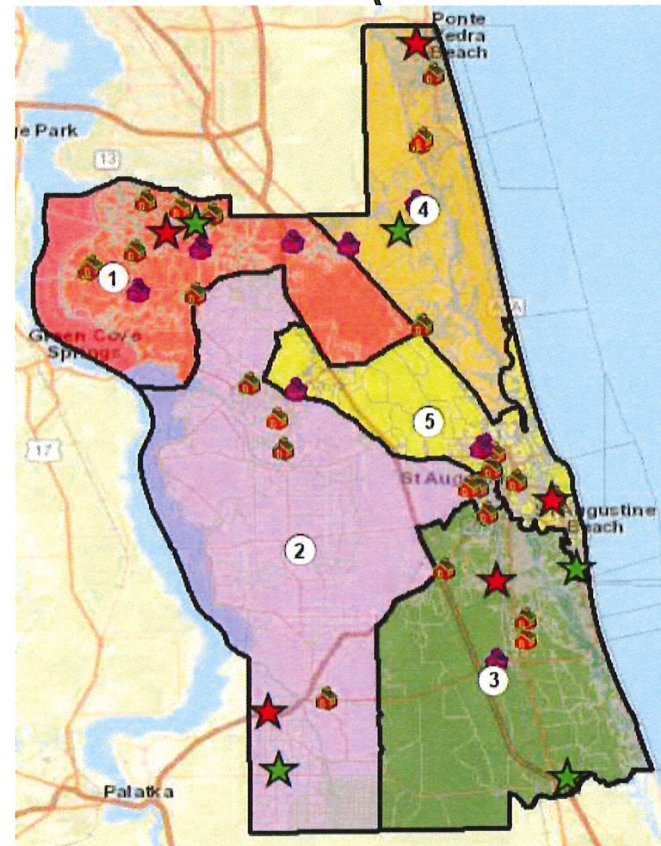
| District Summary | | | | |
|--------------------|--------|---------|-----------|-------------|
| SJCFL-2020-AS_IS | | | | |
| District Count: | | 5 | | |
| Total Population: | | 273,425 | | |
| Maximum Deviation: | | 21,600 | | |
| | | 39.33% | | |
| Average Deviation: | | 8,586 | | |
| | | 15.70% | | |
| Minimum Count: | | 45,121 | | |
| Maximum Count: | | 66,630 | | |
| Name | Count | Optimum | Deviation | Deviation % |
| 1 | 66,630 | 54,685 | 11,945 | 21.84% |
| 2 | 51,231 | 54,685 | -3,454 | -6.32% |
| 3 | 46,238 | 54,685 | -8,447 | -15.45% |
| 4 | 64,205 | 54,685 | 9,520 | 17.41% |
| 5 | 45,121 | 54,685 | -9,564 | -17.49% |

Plan E-1 vs Current Districts

Plan E-1 (Max. Dev- 4.10%)



Current Districts (Max. Dev – 39.33%)



- ☒ St_Johns_County_Officials Type
 - ☒ school_site SCHOOLTTYPE
 - ☒ Community Redevelopment Area
 - ☒ Proposed District Boundaries
- ★ C
 - ★ S
 - Elementary School
 - High School
 - Middle School

Plan E-1

Plan E-1

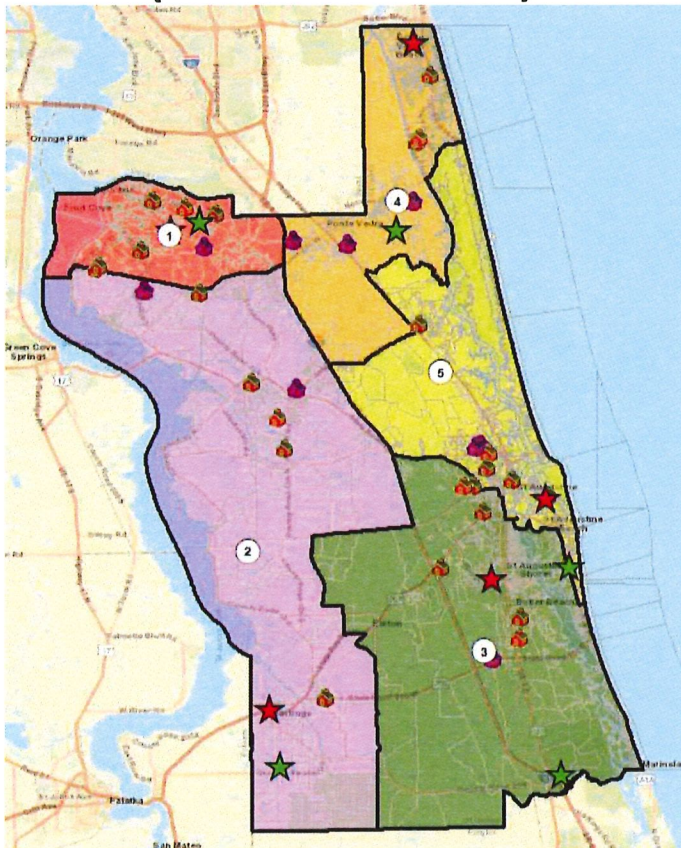
| District Summary | | | | | |
|--------------------|--------|---------|-----------|-------------|--|
| SJFL-Plan-E | | | | | |
| District Count: | | 5 | | | |
| Total Population: | | 273,425 | | | |
| Maximum Deviation: | | 2,240 | | | |
| | | 4.10% | | | |
| Average Deviation: | | 747 | | | |
| | | 1.37% | | | |
| Minimum Count: | | 53,655 | | | |
| Maximum Count: | | 55,895 | | | |
| Name | Count | Optimum | Deviation | Deviation % | |
| 1 | 55,895 | 54,685 | 1,210 | 2.21% | |
| 2 | 53,655 | 54,685 | -1,030 | -1.88% | |
| 3 | 55,342 | 54,685 | 657 | 1.20% | |
| 4 | 54,500 | 54,685 | -185 | -0.34% | |
| 5 | 54,033 | 54,685 | -652 | -1.19% | |

Current Districts

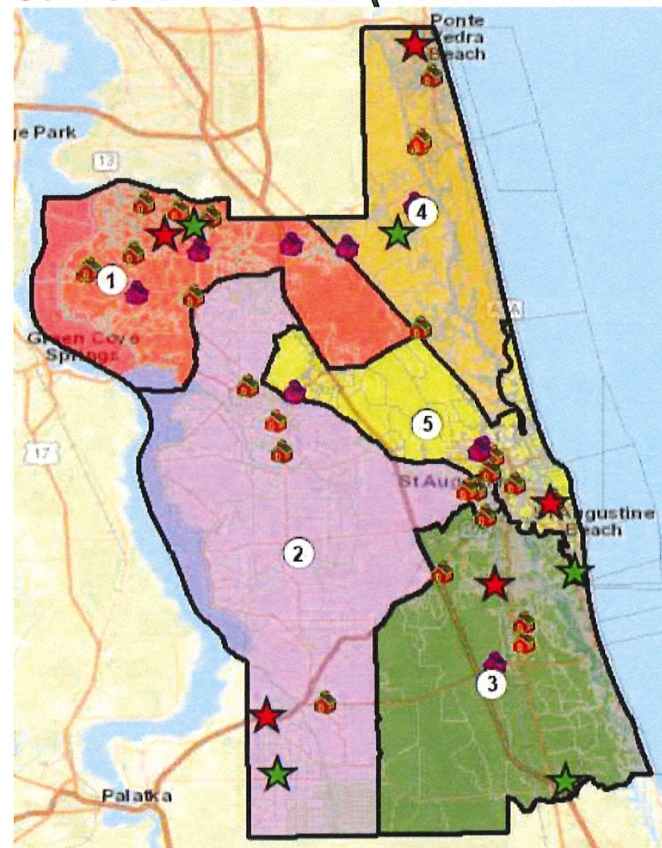
| District Summary | | | | | |
|--------------------|--------|---------|-----------|-------------|--|
| SJCFL-2020-AS_IS | | | | | |
| District Count: | | 5 | | | |
| Total Population: | | 273,425 | | | |
| Maximum Deviation: | | 21,600 | | | |
| | | 39.33% | | | |
| Average Deviation: | | 8,586 | | | |
| | | 15.70% | | | |
| Minimum Count: | | 45,121 | | | |
| Maximum Count: | | 66,630 | | | |
| Name | Count | Optimum | Deviation | Deviation % | |
| 1 | 66,630 | 54,685 | 11,945 | 21.84% | |
| 2 | 51,231 | 54,685 | -3,454 | -6.32% | |
| 3 | 46,238 | 54,685 | -8,447 | -15.45% | |
| 4 | 64,205 | 54,685 | 9,520 | 17.41% | |
| 5 | 45,121 | 54,685 | -9,564 | -17.49% | |

Plan A vs Current Districts

Plan A (Max. Dev- 2.70%)



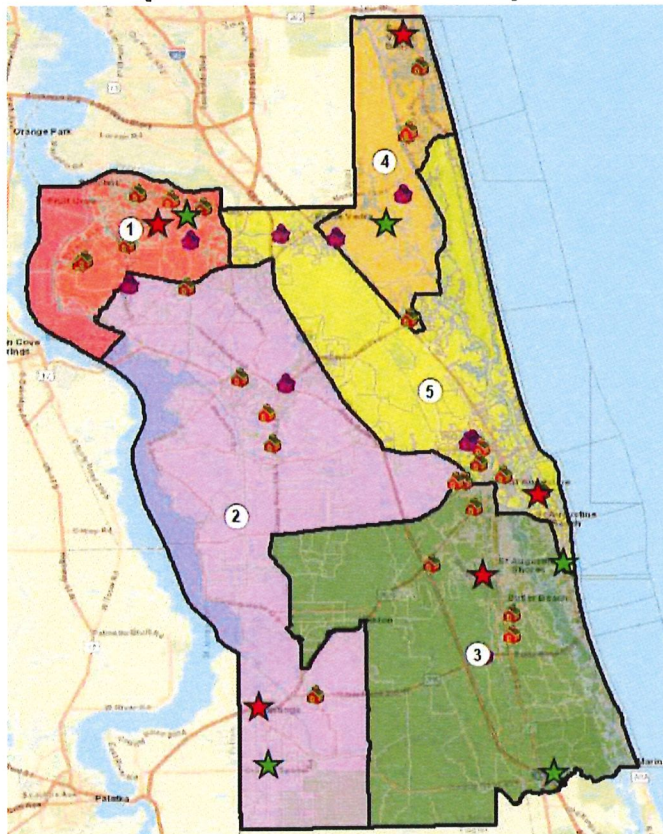
Current Districts (Max. Dev – 39.33%)



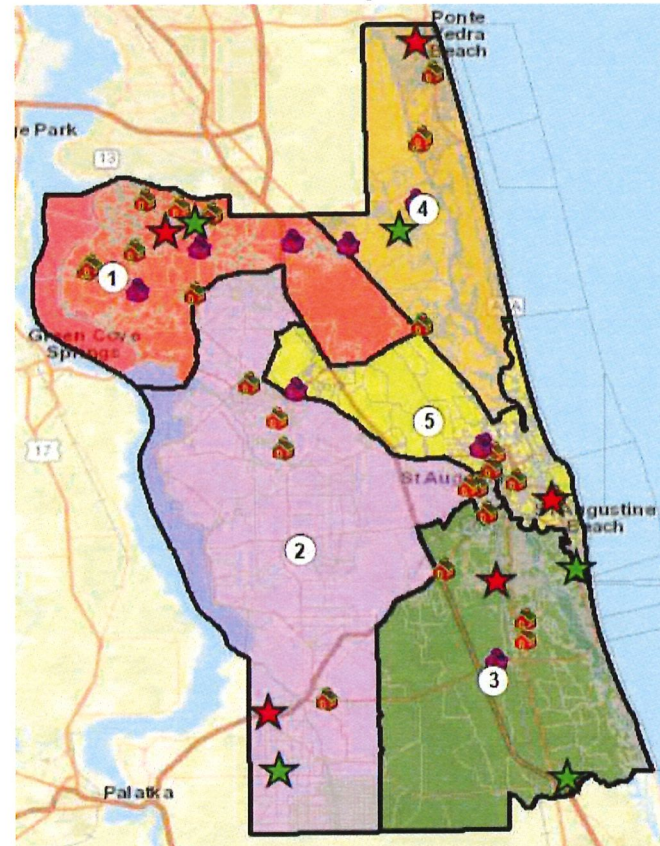
- ☒ St_Johns_County_Officials Type
- ★ C
- ★ S
- ☒ school_site SCHOOLTYPE
- Elementary School
- High School
- Middle School
- ☒ Community Redevelopment Area
- ☒ Proposed District Boundaries
-

Plan B vs Current Districts

Plan B (Max. Dev- 1.62%)



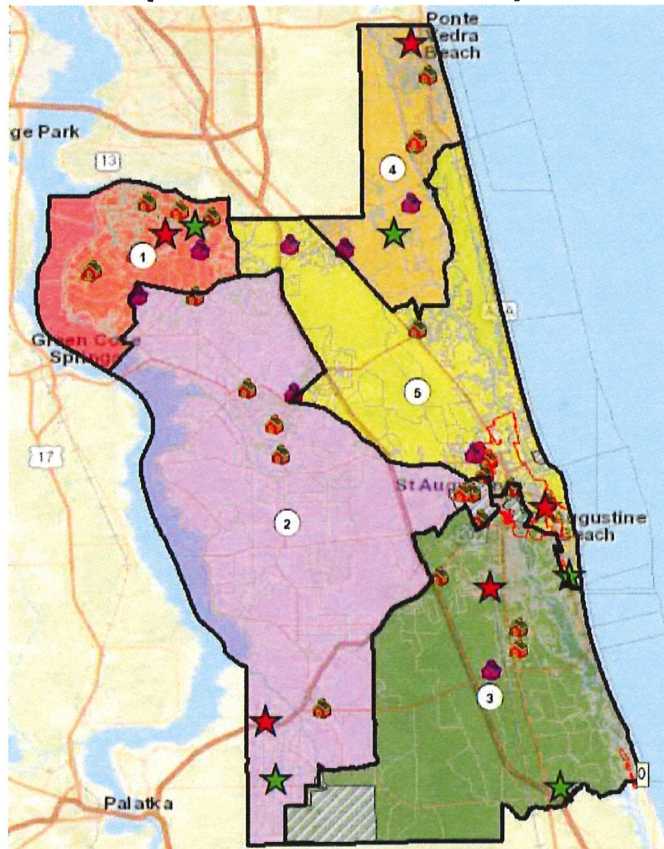
Current Districts (Max. Dev – 39.33%)



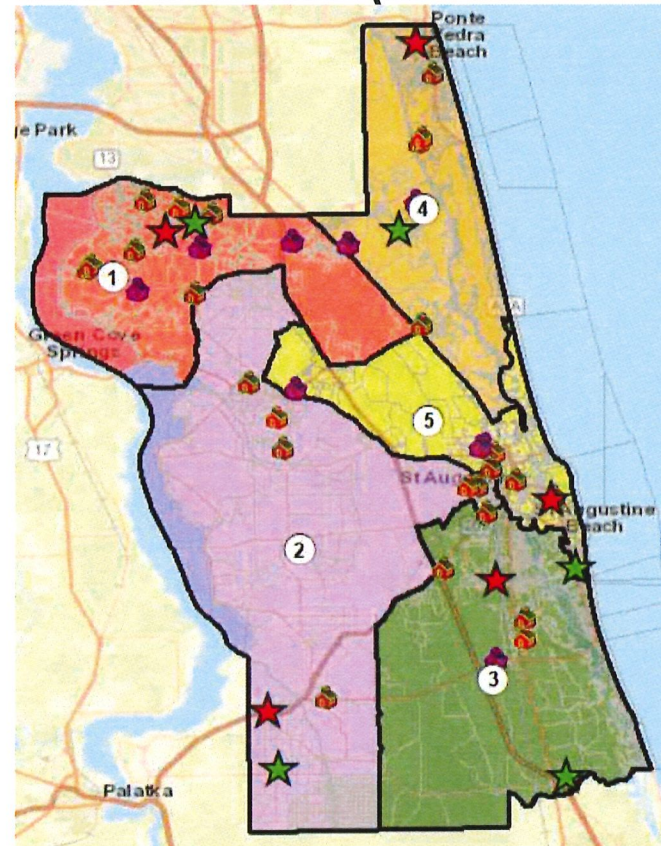
- ☒ St_Johns_County_Officials Type
- ★ C
- ★ S
- ☒ school_site SCHOOLTTYPE
- 🏠 Elementary School
- 🏠 High School
- 🏠 Middle School
- ☒ Community Redevelopment Area
- ☒ Proposed District Boundaries
-

Plan E vs Current Districts

Plan E (Max. Dev- 2.48%)



Current Districts (Max. Dev – 39.33%)



- ☒ St_Johns_County_Officials Type
 - ☒ school_site SCHOOLTTYPE
 - ☒ Community Redevelopment Area
 - ☒ Proposed District Boundaries
- ★ C
 - ★ S
 - ★ S
 - Elementary School
 - High School
 - Middle School