# ST. JOHNS COUNTY

ST. AUGUSTINE, FLORIDA

#### BOARD OF COUNTY COMMISSIONERS

District 1 - Christian Whitehurst

District 2 - Jeb S. Smith

District 3 - Paul M. Waldron

District 4 - Jeremiah R. Blocker, Chair

District 5 - Henry Dean, Vice Chair



#### BOARD MEETING AGENDA

County Auditorium 500 San Sebastian View

Hunter S. Conrad, County Administrator Patrick F. McCormack, County Attorney

Tuesday, July 20, 2021 9:00 AM

Please be sure all cellular devices are turned off for the duration of the County Commission Meeting

#### REGULAR MEETING

- Call to Order by Chair
- \* Roll Call by the Clerk of the Court
- Invocation
- Pledge of Allegiance
- State of Florida Proclamation Recognizing St. Johns County 200th Anniversary
- ❖ Acceptance of Proclamation
- Public Safety Update
- Deletions to Consent Agenda
- Approval of Consent Agenda
- ❖ Additions/Deletions to Regular Agenda
- Approval of Regular Agenda

## <u>Presenter: Margaret Reeger, NE Fl Regional Manager, Florida Department of Financial</u> Services

1. Hurricane Financial Preparedness Presentation by FL Dept. of Financial Services. Sharing information and resources from the Florida Department of Financial Services and Florida CFO Jimmy Patronis on Emergency Financial Preparedness and insurance assistance after the storm.

#### Presenter: Brandon Patty, Clerk of the Circuit Court and Comptroller

2. Presentation of the St. Johns County Comprehensive Annual Financial Report. The County's Comprehensive Annual Financial Report requires acceptance from the Board of County Commissioners. The Report is prepared by the Clerk Comptroller's Office. As a final step, the Board should accept the Fiscal Year 2020 Comprehensive Annual Financial Report as audited by James Moore, the County's auditing firm. The County's Comprehensive Annual Financial Report is available on the Clerk's website, which can be accessed from the County's webpage, at the following link: https://stjohnsclerk.com/comprehensive\_annual\_financial\_report/. In addition, included are the Special Purpose Financial Statements for the Clerk of Court, Property Appraiser, Sheriff, Supervisor of Elections, Tax Collector, Housing Finance Authority and Industrial Development Authority. The Board will now have the opportunity for any further discussion with the auditors. The County has once again received an unqualified opinion on the fair presentation of its financial statements.

Presenter: Lindsay Haga, AICP, ETM

Staff Member: Cynthia A. May, ASLA, Senior Planner

District 1

3. Public Hearing \* COMPAMD 2021-02 Greenbriar Helow (Transmittal). Request for a Comprehensive Plan Amendment to change the Future Land Use Map designation from Rural Silviculture (R/S) to Residential-B (RES-B), Residential-C (RES-C), Residential-D (RES-D), and Mixed Use District (MD), with a Text Policy Amendment to accommodate development of a maximum 3,500 residential units and a maximum 2.5 million square feet of non-residential uses for approximately 2,211.60 acres of land, located north and south of Greenbriar Road, east and west of Longleaf Pine Parkway, and west of Veterans Parkway. The Planning and Zoning Agency held a public hearing on the proposed comprehensive plan amendment on June 3, 2021 and voted 4 – 3 in favor of recommending transmittal. Detailed information related to this hearing is provided in the attached staff report.

#### Presenter: Ellen Avery-Smith, Rogers Towers

**District 5** 

Bayview Healthcare Request - Assignment and Assumption of Lease and 4. Modification Agreement. St. Johns County Welfare Federation "Bayview Healthcare" (a not-for-profit organization) is currently party in a lease agreement with St. Johns County for land and facilities located at 161 Marine St., St. Augustine, FL. 32084. The Federation desires to sell its facilities and is requesting the Board agree to: 1. Assign the Federation's leasehold interests to a prospective purchaser, currently known as Orchid Cove (a for-profit organization), by removing the lease requirement of "Not-for-Profit Status" from the Lease in its entirety, and shall have no further force or effect thereon. 2. In the event an asset purchase agreement is not reached between the Federation and Orchid Cove, the Federation is also requesting the ability to sell its facilities and for the Board to agree to assign the leasehold interests to another forprofit organization. 3. The applicant is requesting for the remainder of two (2) additional terms of 30 years per the existing terms of the lease subject to no additional lease payment. The lease payment was satisfied in 2007 at a rate of \$11.66 annually. Via an email memorandum from the Federation to County staff on July 12, 2021, the Federation included its proposed public benefit analysis within its memo of request, as a required consideration for the re-assignment of a long term public property lease. The enclosed packet of request is intended to be a request from the applicant. County staff's evaluation of proposed public financial benefit and other proposed benefit is not available to be included in this packet at this time due to the timing of the proposal.

Presenter: Douglas Burnett - St. Johns Law Group

Staff Member: Jacob Smith, Planner

**District 4** 

**5.** Public Hearing \* PUD 2020-08 Ponte Vedra Self Storage. PUD 2020-08 Ponte Vedra Self Storage, Request to rezone approximately 2.1 acres of land from Single Family Residential (R-1-C) to Planned Unit Development (PUD) to allow construction of a Self Storage facility, located at the Southwest Corner of SR A1A N and Marsh Landing Parkway. The Ponte Vedra Zoning and Adjustment Board (PVZAB) will consider this application at the July 12, 2021 public meeting.

<u>Presenter: Beth Breeding, Silverfield Development Company</u> <u>Staff Member: Victoria Kutney, Transportation Planner</u>

**District 4** 

6. PFS AGREE 2021-03 Stokes Landing Townhomes Proportionate Fair Share **Agreement.** Silverfield Development Company (Applicant), the owner of approximately 28 acres of land (Property), has proposed a Proportionate Fair Share Agreement (Agreement) to mitigate for transportation impacts to International Golf Parkway pursuant to Section 11.09.04.B of the Land Development Code to meet transportation concurrency requirements for 320 multi-family residential units. The Board approved the Applicant's Workforce Housing rezoning request on May 4, 2021. The rezoning application referenced 320 townhome units. At the public hearing, the Applicant represented that site conditions would limit development to 286 units and presented a site plan consistent with that representation. After rezoning approval and further engineering review, the Applicant has represented to staff that additional units, in the range of 309 to 311, are feasible based on updated flood zone information. The Applicant is maintaining the enhanced 35' buffer and fencing along the eastern boundary as represented at the public hearing. For timing and financial reasons, the Applicant desires to proceed with finalizing concurrency review based on 320 units, which has been the number provided throughout the application process. The proportionate fair share for Stokes Landing Townhomes is calculated to be \$225,989 as detailed in Exhibit B of the Agreement (PFS). The total proportionate share is required to be paid within two years of approval; however, payment is required prior to each Plat approval for the number of lots on each Plat. The Impact Fee Credit Reduction provision of the LDC applies to the calculated proportionate share amount resulting in a reduction of \$4,676 from the total road impact fee credit. Road impact fee credit in the amount of \$221,314 is included as a component of the Agreement to be awarded upon the County's receipt of the Cash Payment.

<u>Presenter: M. Scott Thomas</u> <u>Staff Member: Benjamin Powelson, Engineer</u>

District 2

7. Public Hearing \* VACROA 2021-01 - Public Hearing to vacate a portion of an unopened/unimproved alley within the College Park Manor Subdivision. The applicant requests the vacation of the westerly ten (10) feet of a twenty (20) foot wide unopened/unimproved alley within the College Park Manor Subdivision. Based on staff's review thus far, traffic patterns will not be negatively impacted, and no party will be unreasonably affected by the requested vacation.

Presenter: Karen M. Taylor, Land Planner Staff Member: Saleena Randolph, Planner

District 2

**8. Public Hearing** \* **REZ 2021-10 Pure Powersports.** Request to rezone approximately 6.04 acres of land from Industrial, Warehousing (IW) with conditions to Commercial, Warehouse (CW) to allow for the construction of a power sports business, specifically located at 265 Commercial Drive. The Planning and Zoning Agency heard this request at their regularly scheduled public hearing on June 17, 2021. The Agency voted unanimously 7-0 to recommend approval. Agency members inquired about plans for onsite signage and the applicant stated he planned a large American flag with signs following the LDC regulations. There was no public comment. Please see the Growth Management Staff Report for project details.

# <u>Presenter: Michael J. and Nicole M. Bates, Applicants Staff Member - Saleena Randolph, Planner</u>

District 2

9. Public Hearing \* CPA (SS) 2021-01 Clark Property. A request for a Small Scale Comprehensive Plan Amendment to change the Future Land Use Map designation of approximately 5.16 acres of land from Agricultural-Intensive (A-I) to Residential-A (Res-A), for vacant land specifically located on the north corner at the intersection of County Road 13 South and County Road 13-A South. The Planning and Zoning Agency heard this request at their regularly scheduled public hearing on May 20, 2021. The Agency voted unanimously 7-0 to recommend approval. There was no public comment. Please see the Growth Management Staff Report for project details.

Presenter: Carson Baird

Staff Member: Justin Kelly, Senior Planner

**District 4** 

10. Public Hearing \* CPA(SS) 2021-05 11280 US 1 North. Request for a Small Scale Comprehensive Plan Amendment to change the Future Land Use Map designation of approximately 2.13 acres of land located at 11280 US Highway 1 North from Rural/Silviculture (R/S) to Intensive Commercial (IC). This request was heard by the Planning and Zoning Agency at their regularly scheduled public hearing on June 17, 2021 and was unanimously recommended for approval, 7-0

#### Presenter: Tera Meeks, Director, Tourism & Cultural Development

Second Reading of a proposed ordinance that levies and imposes an additional one percent (1%) tourist development tax and amends, revises, and restates the County's Tourist Development Plan. On March 2, 2021, in accordance with section 125.0104 of the Florida Statutes ("Local Option Tourist Development Act" or "Act"), the Board of County Commissioners directed the Tourist Development Council (TDC) to consider and offer a recommendation on levying an additional one percent (1%) tourist development tax. The Board further directed that the TDC provide a recommendation on a proposed allocation of the revenues. Subsequently, during its next three meetings on March 15, 2021, April 19, 2021, and May 17, 2021, the TDC discussed levying the additional one percent (1%) tourist development tax, a proposed allocation of the revenues, and additional changes to the County's current Tourist Development Plan. On May 17, 2021, by majority vote, the TDC recommended that the Board enact an ordinance levying an additional one percent (1%) tourist development tax, for a total County-wide rate of five percent (5%). The TDC further recommended that the Plan be amended and revised to allocate the revenues and to modify the categories of use as provided in the attached draft. Among the notable revisions to the categories of use is a proposal to change the name of the "Tourist Assets" category to "Beach Assets," and to consolidate all expenditures related to improving and maintaining local beaches within the category. At its last regularly scheduled meeting, the Board conducted its First Reading of the proposed ordinance, and directed Staff to make certain changes to the Plan, which are attached and highlighted for further review, discussion and consideration. For ease and convenience in reading, the Plan is provided separately; however, if approved, the Plan will be incorporated into the attached ordinance prior to enactment. As drafted, the ordinance levies an additional one percent (1%) tourist development tax, for a total County-wide rate of five percent (5%) and revises the Plan to allocate the revenues and to modify the categories of use. Among the notable revisions to the categories of use is a proposal to change the name of the "Tourist Assets" category to "Beach Management," and to consolidate all expenditures related to improving and maintaining local beaches within the category. Questions regarding proposed changes to the Plan may be directed to Tera Meeks, Tourism and Cultural Development Director, and questions regarding enactment of the ordinance or the Local Option Tourist Development Act may be directed to Regina D. Ross, Deputy County Attorney.

#### Presenter: Jesse Dunn, Director, Office of Management & Budget

Fiscal Year 2022 Recommended Budget. The annual County budget process requires a number of steps, ranging from its preparation through adoption. Florida Statutes (F.S. 129.03(3) and F.S. 200.065, Truth in Millage ("TRIM") requirements specify that a balanced Recommended Budget must be submitted to the Board of County Commissioners as the next step in the budget process. The Fiscal Year 2022 Recommended Budget has been balanced with expenditures and adequate reserves within each County fund equal to projected fund revenues. County Administration's Recommended Budget represents a funding level that can reasonably assure the achievement of St. Johns County's operational needs while minimizing the tax impact on its citizenry. A Fiscal Year 2022 Recommended Budget Workbook was provided to the County Commission on July 9, 2021. In addition, an electronic version of the workbook may be found on the County's website at: www.sjcfl.us/OMB. As part of their regular meeting on August 3, 2021, the County Commission will establish the tentative Millage rates for the County's TRIM mailing and establish a date, time and place of the first public hearing for the adoption of the Fiscal Year 2022 Annual Budget. This information is placed on Department of Revenue DR-420 forms and forwarded to the Property Appraiser. Those forms provide the basis for the "TRIM" notice mailed by the Property Appraiser to property owners in St. Johns County. For practical purposes, once the tentative Millage rates are set, they can still be decreased but not increased.

#### Presenter: Joseph McDermott, Veterans Service Officer

BCC meeting, consensus was given directing staff to research homeless veterans housing in St. Johns County and bring back options for consideration at a future meeting. Based on information provided by the Veterans Council of St. Johns County and the Veterans Service Office, there are an estimated 38 homeless veterans in St. Johns County. Pending Board approval, the proposed Homeless Veterans Housing Assistance Program would provide rehousing assistance to homeless veterans in St. Johns County. The SJC Veterans Service Office will implement the program. The estimated cost of the Veterans Housing Trust Fund for fiscal year 2022 is \$123,652 plus one additional Veterans Service Officer to administer the program. Staff is seeking Board direction for the proposed program.

### Presenter: Melissa Lundquist, Assistant to the Board of County Commissioners

14. Consider an appointment to the Planning & Zoning Agency (PZA). Currently there is one vacancy on the Planning & Zoning Agency (PZA) due to the expired term of Mr. Roy Alaimo. This vacancy was advertised for a four week span from April 22, 2021 through May 22, 2021. The purpose of the PZA is to serve in an advisory capacity and recommending body to the St. Johns County Board of County Commissioners on matters relating to zoning of land, amendment of land development regulations, land use amendments and major modifications to planned unit developments, including those functions as the County's Local Planning Agency per Chapter 163, Florida Statutes. Per BCC Rule 2.201.B, every reasonable attempt will be made to have all County Commission districts equally represented on each Board/Committee. PZA Members are required to be registered voters of St. Johns County. Please find for your review and consideration ten applications: (Anne Challis -District 2, Kathleen Floryan-District 5, Nels Frostenson- District 4, Deanne Grayson - District 2, Joseph McAnarney - District 1, Travis Minch - District 4, Elvis Pierre - District 2, Hartley Samet - District 4, Vernon "Hawley" Smith III - District 1, and Jon Scott Walker-District 4. Please note after review and consideration of the applications, the Planning and Zoning Agency declined to offer a recommendation for the appointment (see attached letter from the PZA Chairman).

- 15. Consider appointments to the Arts, Culture, Heritage Funding Panel. Currently there are seven (7) vacancies on the Arts, Culture, Heritage Funding Panel. All seven (7) vacancies are due to expired terms. Four (4) of the vacancies are member positions residing within St. Johns County and three (3) are required to be members from outside of the county. Two of the seven positions are alternate members. All members are required to demonstrate an interest in tourism/cultural development and promotion. St. Johns County resident members serve two-year terms and non-residents serve one-year terms. All seven (7) vacancies have been advertised for a four-week span. No out-of-county applications were received. Please find attached for your review and consideration four (4) applications. (Gina Fiore District 4, Summer Hampton District 5, Marietta Kashmer District 3, Stacy Miles District 4). Please note due to the time constraint of needed membership, a recommendation from the TDC was not requested.
  - Public Comment
  - Commissioners' Reports
  - County Administrator's Report
  - County Attorney's Report
  - Clerk of Court's Report

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### **BOARD MEETING AGENDA**

County Auditorium 500 San Sebastian View

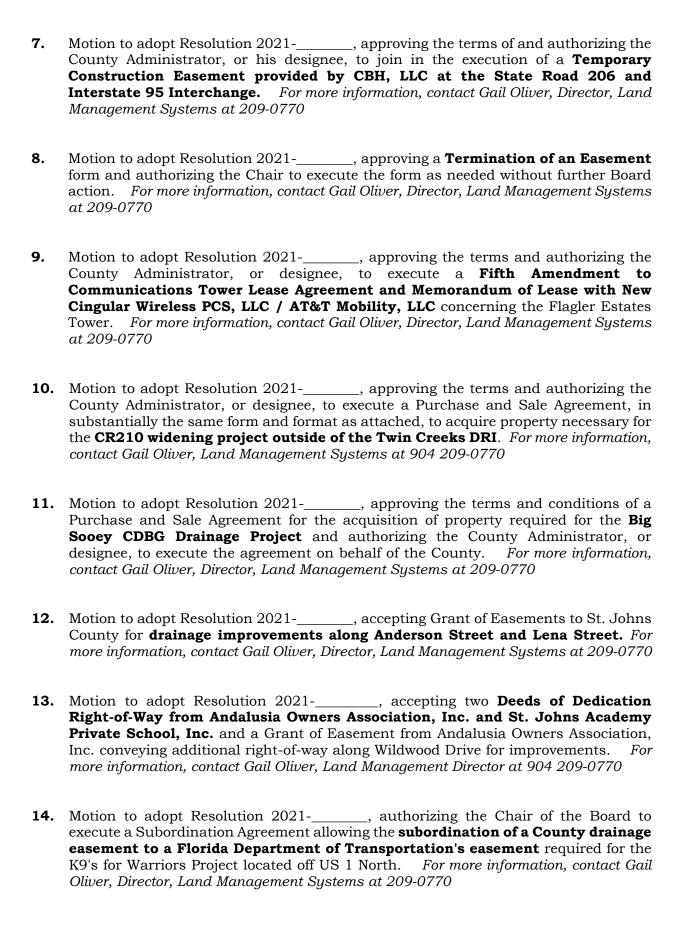
Hunter S. Conrad, County Administrator Patrick F. McCormack, County Attorney

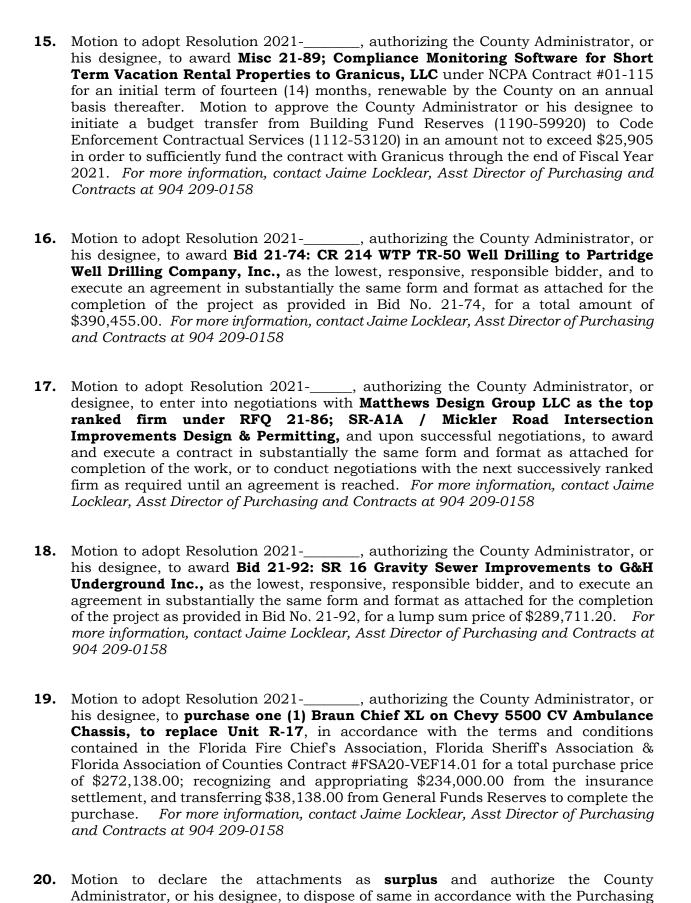
Tuesday, July 20, 2021 9:00 AM

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#### **CONSENT AGENDA**

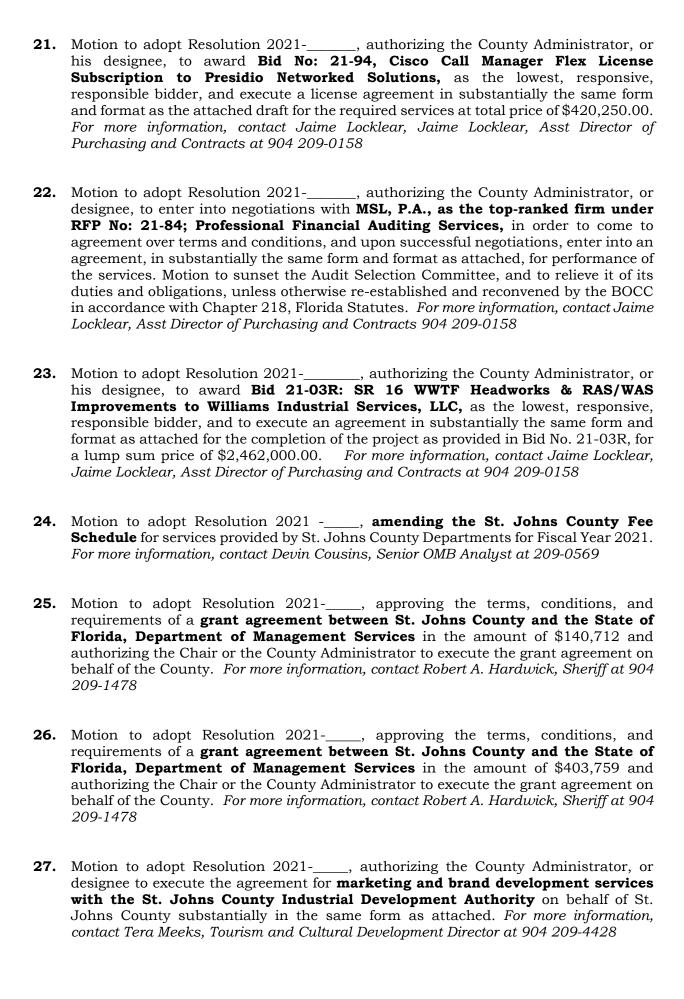
1.	Motion to approve the Cash Requirement Report. For more information, contact Lon Stafford, Director of Financial Support at 819-3622
2.	Motion to adopt Resolution 2021, approving the final plat for Hammock Oaks. For more information, contact Kelly Schley, Application Review Supervisor at 209-0720
3.	Motion to adopt Resolution 2021, approving the final plat for Bartram Ranch - Phase 3. For more information, contact Nichole Bradley, Application Review Supervisor at 209-0603
4.	Motion to adopt Resolution 2021, authorizing the County Administrator, or his designee, to execute the Grant Award Agreement, when provided by the Department of State (DOS), Division of Historical Resources (DHR) and as required by DOS DHR, to award St. Johns County a FY 2021-2022 Small Matching Grant in the amount of \$50,000; and approving allocation of the funds for use by the Growth Management Department, Environmental Division, for the completion of the <b>Historic Properties Survey of A1A.</b> For more information, contact Mercedes Harrold, Cultural Resources Coordinator at 209-0623
5.	Motion to adopt Resolution 2021, authorizing the County Administrator, or his designee, to execute the Grant Award Agreement, when provided by the Department of State (DOS), Division of Historical Resources (DHR) and as required by DOS DHR, to award St. Johns County a FY 2021-2022 Small Matching Grant in the amount of \$50,000; and approving allocation of the funds for use by the Growth Management Department, Environmental Division, for the completion of the <b>Cultural Resources Interpretation Program.</b> For more information, contact Mercedes Harrold, Cultural Resources Coordinator at 209-0623
6.	Motion to adopt Resolution 2021, approving the terms of and accepting a <b>Temporary Construction Easement</b> provided by Global Enterprises Ltd, Inc. at the <b>State Road 206 and Interstate 95 Interchange</b> . For more information, contact Gair Oliver, Director, Land Management Systems at 209-0770

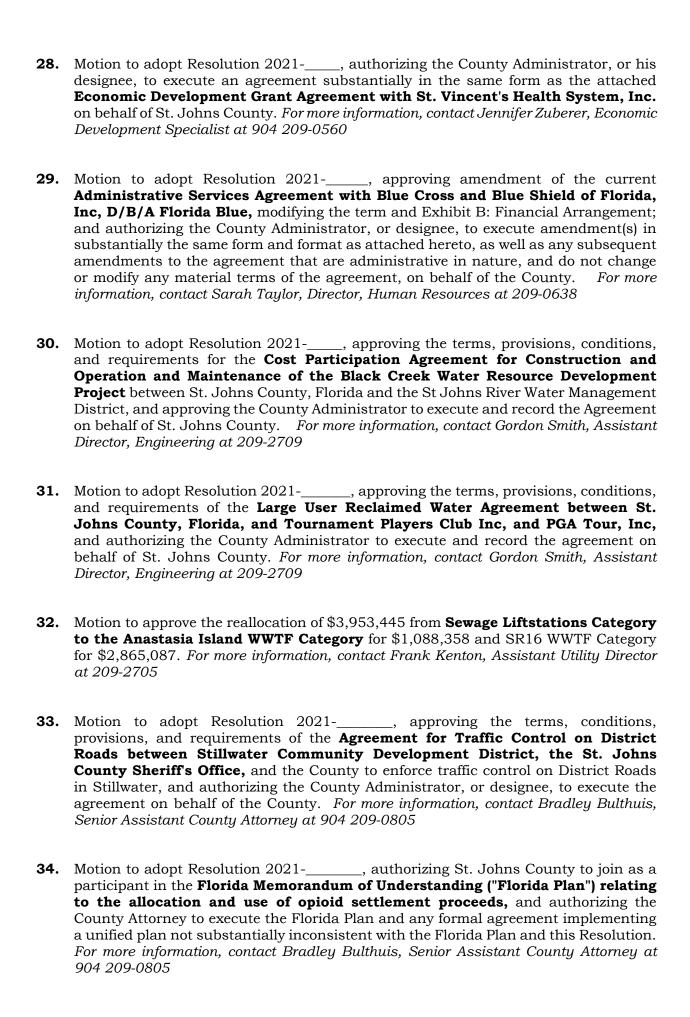


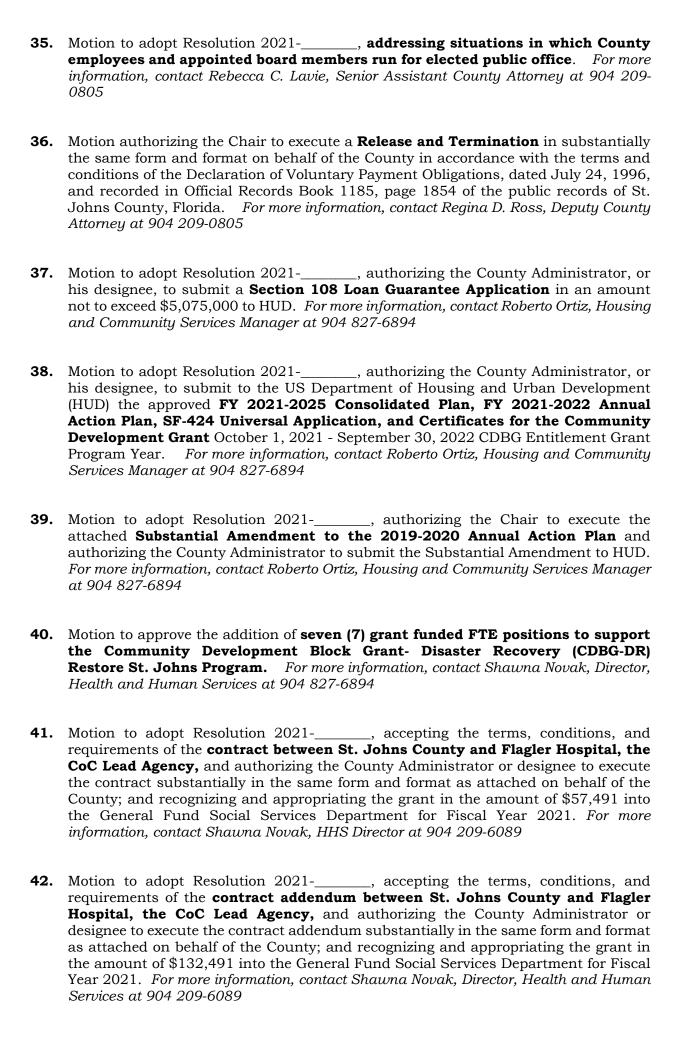


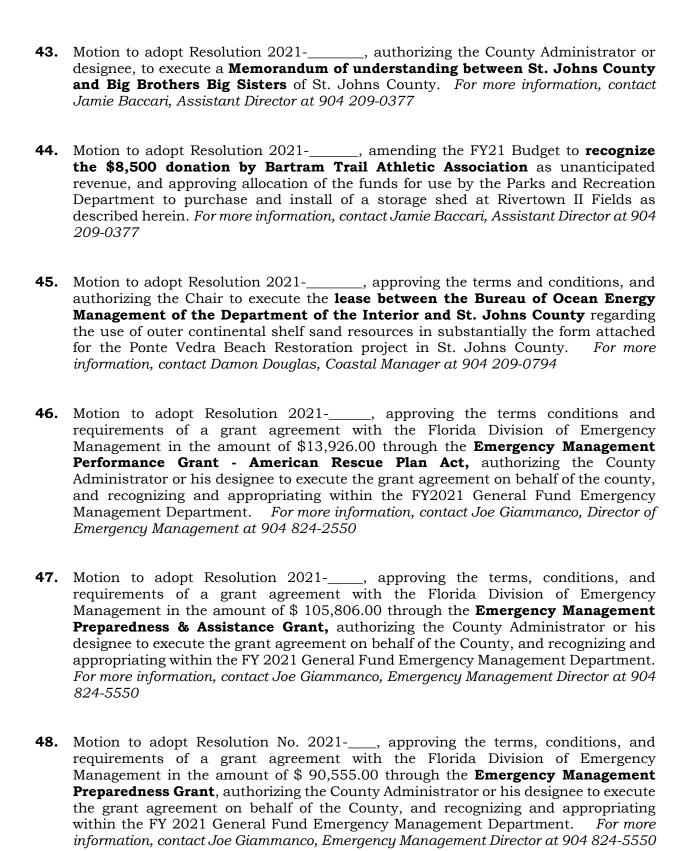
Policy 308 and Florida Statute 274. For more information, contact Jaime Locklear, Asst.

Director Purchasing & Contracts at 904 209-0158









- **49.** Motion authorizing the County Administrator to execute **DEP Contract RP783 for lifeguard services in Anastasia State Park** beginning July 1, 2021 and continuing through the Labor Day Weekend 2021. For more information, contact Jeremy Robshaw, Administrative Services Chief at 904 209-1750
- **50.** Motion to approve **minutes**:
  - 6/15/2021, BCC Regular